

# THE OFFICE OF REGULATORY STAFF DIRECT TESTIMONY AND EXHIBITS

OF DAWN M. HIPP



DOCKET NO. 2004-212-S
DEVELOPMENT SERVICE, INC.
APPLICATION FOR RATE INCREASE
TEST YEAR ENDED DECEMBER 31, 2003

1		TESTIMONT OF DAWN W. HIFF
2		FOR
3		THE OFFICE OF REGULATORY STAFF
4		<b>DOCKET NO. 2004-212-S</b>
5		IN RE: DEVELOPMENT SERVICE, INC.
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10	Q.	PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND
11		OCCUPATION.
12	A.	My name is Dawn M. Hipp. My business address is 1441 Main Street, Suite 300,
13		Columbia, South Carolina 29201. I am employed by the state of South Carolina
14		as a Project Specialist for Water/Wastewater Department for the Office of
15		Regulatory Staff (ORS).
16	Q.	PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND
17		EXPERIENCE.
18	A.	I am a 1992 graduate of Moorhead State University where I earned a B.S. in
19		political science.
20		I have over eight years of experience in hazardous waste regulation. From 1996 to
21		1999, I worked for Laidlaw Environment Services in Saukville, Wisconsin, as an
22		accounts receivable supervisor and then as a facility accounting supervisor for
23		Laidlaw's Government Services Division. In this role, I facilitated electronic

1		commerce including EDI transfer of order and EFT payments with customers. I
2		also developed, implemented, and enhanced government billing and waste
3		tracking systems. From 1999-2003, I worked for Safety-Kleen Corporation and
4		Clean Harbors Environmental Services, Inc. in Columbia, SC as an operations
5		manager in the Government Services Division. In this role, I managed the
6		financial, operations and all regulatory aspects of field offices nationwide serving
7		Department of Defense hazardous waste removal contracts. I was accountable for
8		the viability of 14 government contracts yielding \$12 million in revenue annually.
9		On September 2004, I joined the Office of Regulatory Staff as the Program
10		Specialist for Water and Wastewater Department.
11	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
12		PROCEEDING?
13	Α.	The purpose of my testimony is to set forth the ORS staff's findings and
14		recommendations on the amount of additional operating revenues that would
15		result from the implementation of Development Service, Inc.'s (DSI) proposed
16		schedules of rates and charges. Specifically, I will focus on DSI's accounts
17		receivable practices, business structure, and financial assurance requirements.
18	Q.	ARE THE FINDINGS OF YOUR REVIEW CONTAINED IN THIS
19		TESTIMONY AND ACCOMPANYING EXHIBITS?
20	A.	Yes, my testimony and the attached exhibits detail my findings and
21		recommendations.
22	<b>Q.</b>	PLEASE EXPLAIN HOW YOU COMPILED INFORMATION FOR YOUR
23		TESTIMONY AND EXHIBITS.

1	A.	I used ORS audit results, information provided by DSI in its Application and
2		information on file with the Public Service Commission. Using this information,
3		I determined the amount of additional operating revenues which will be produced
4		by DSI's proposed rates. I also reviewed audited financial statements and Public
5		Service Commission approved performance bond documents.
6	<b>Q.</b>	PLEASE EXPLAIN EXHIBIT DMH-1 OF YOUR REPORT
7	A.	Exhibit DMH-1, pages 1 through 3, is a summary of the current PSC approved
8		rates for DSI and DSI's proposed rates. In its Application, DSI proposed a phased
9		increase in its monthly sewer rates for all customer classes due to the planned
10		facilities upgrade for Bush River Utilities, Inc. ("Bush River"). However, during
11		the ORS audit, ORS has established that DSI's plant and equipment are not being
12		upgraded at this time.
13		By its Application, DSI also requested to increase its customer tap fees by 300%.
14		However, DSI did not provide cost justification for the proposed increase in tap
15		fees as required by 26 S.C. Code Regs. 103-512.4.A.9(Supp. 2003) and 103-
16		502(11)(1976). From the ORS audit of DSI, the requested increase in tap fees
17		appears to be due to increased plant investment upon upgrade of the Bush River

I find the requested tap fee increase to be unnecessary at this time as the Bush
River upgrade is not complete, and final construction costs are not known and

measurable.

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#### Q. PLEASE EXPLAIN EXHIBIT DMH-2 OF YOUR REPORT.

wastewater treatment facility ("WWTF").

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Exhibit DMH-2, page 1, summarizes DSI's revenues for the test year. I used a
bill frequency analysis to review DSI's billing data. The bill frequency analysis
utilizes the total number of invoices issued during the test year multiplied by the
average billing amount per monthly customer invoice. Bill frequency provides a
comparison between what should have been billed and what was actually
recorded as revenue. According to the bill frequency analysis, DSI is under-
collecting revenues by 2.72%. After reviewing the customer accounts for the test
year, I attribute the under collections to the following factors: 1) late fees waived
by DSI and 2) past due balances waived or reduced by DSI (Exhibit DMH-3).
Waiving of late fees and past due balances does not comply with 26 S.C. Code
Regs. 103-503. This regulation provides in subpart (D) that "[e]ach customer
within a given classification shall be charged the same approved rate as
every other customer within that classification, unless reasonable justification is
shown for the use of a different rate, and a contract or tariff setting for[th] the
different rate has been filed and approved by the Commission through the
issuance of an order or directive." (Emphasis added.) By waiving past due
balances for certain customers, DSI has effectively allowed a different rate to be
charged to certain customers than the rates approved by the Commission .In
addition, commercial customer accounts were delinquent for up to 6 months with
little to no penalty assessed or collected (Exhibit DMH-4). These practices raise
serious questions concerning DSI's operations and management. Further, these
practices illustrate a failure of DSI to comply with the Commission's regulations.
Unfortunately, the failure to comply with the Commission's regulations are not

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limited to just the practice of effectively charging non-tariffed rates to certain

customers, as shown in the testimony of Sharon Scott and Willie Morgan and
elsewhere in my testimony.
Based on my review, I recommend the development and implementation of a
Business Plan for DSI as well as for Bush River and Midlands Utility. This
business plan should include: 1) an implementation plan to effectuate the merger
of all three entities under one Company in order to provide for cost savings and
efficiencies of scale; 2) formulation of a facilities plan to address current and
future plant needs; 3) identification of a managerial plan to address information
technology upgrades and business practice improvements; 4) development of
operations and maintenance procedures to ensure regulatory compliance; and 5)
preparation of a financial plan to provide short/long-term budgeting,
renewal/replacement schedules, and capital improvements.
PLEASE EXPLAIN EXHIBIT DMH-5 OF YOUR REPORT.
Exhibit DMH-5, page 1, provides an overview of DSI's bonding structure.
Pursuant to 26 S.C. Code Regs. 103-512.3.1, the amount of the bond should be
based on twelve months of Operating/Maintenance Expense,
General/Administrative Expense, Taxes and Other Income, Income Taxes and
Interest (Exhibit DMH-6). Pursuant to S.C. Code Ann. Section 58-5-720 (Supp.

2003) and the Commission's regulations, bond amounts range from an amount not

less than \$100,000 and not more than \$350,000. In lieu of a commercial bond or

the posting of a certificate of deposit, an individual surety may stand the bond

upon meeting the requirements, including the financial assurances that the

individual's het worth is twice the face amount of the bond, pursuant to 20. S.C.
Code Regs. 103-512-3.2.
DSI has a current performance bond in the form of an individual surety on file
and approved by PSC staff in the amount of \$10,000 (Exhibit DMH-7). Mr.
Keith Parnell filed a personal financial statement as surety dated 11/10/04
indicating assets and salary totaling of \$234,000. As part of the assets on Mr.
Parnell's financial statement, a house in the name of Mary Parnell was listed. Mr.
Parnell did not indicate any liabilities or net worth on the filed financial statement.
These same assets and salary which are pledged on the bond for DSI are also
pledged on the bond's for Mr. Parnell's other companies, Bush River Utilities,
Inc. and Midlands Utility, Inc. Upon review and using the criteria set forth in 26
S.C. Code Regs. 103-512.3.1, I determined that the face amount of DSI's bond
based on the expense from the test year should be \$236,146.00 (Exhibit DMH-5).
However, it should be noted that rising operating expenses could cause the face
amount of the bond to increase as future bonding amounts will be dependant upon
applicable expense levels. It is also my determination that in order for Mr. Parnell
to pledge the same assets and salaries on three different bonds, the financial
statement on file with the Commission must document sufficient net worth of
twice the face value of each bond, or stated another way, the financial statement
must show a net worth of twice the aggregate amount of all three bonds.
I have determined this individual surety standing on the bond for DSI insufficient
to provide adequate financial assurance in compliance with the state statutes and
the Commission's regulations for the following reasons: 1) the amount of the

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1 individual surety does not comply with the requirement of 26 S.C. Code Regs. 2 103-512.3.1; 2) the individual surety does not accurately depict Mr. Parnell's net worth as required by 26 S.C. Code Regs. 103-512.3.2 and 103-512.3.3; 3) the real 3 estate as indicated on Mr. Parnell's current financial statement is in the name of Mary Parnell and there is no document in the bond file indicating permission to pledge this asset as part of the surety; and 4) this real estate owned by Mary Parnell is included as an asset on the Bush River Utilities, Inc. and Midlands Utility, Inc. surety.

#### 9 O. PLEASE EXPLAIN EXHIBIT DMH-8 OF YOUR REPORT.

Exhibit DMH-8 page 1 through 2, summarizes the effect of the proposed rates and A. charges on a DSI customer's monthly sewer bill. I used the proposed rates based on DSI's Phase I rate structure. I did not consider DSI's "After Construction" proposed rates as known and measurable at this time because the construction on the Bush River Utility system has not started and further the increased treatment costs requested by Bush River in its rate case have not been approved. average, I have calculated that customer rates will increase 28.14% as a result of DSI's Phase I proposed rates.

#### 18 PLEASE EXPLAIN EXHIBIT DMH-9 OF YOUR REPORT. Q.

Exhibit DMH-9 provides a summary of alternate rates produced by a selected A. range of operating margins. Using ORS' proposed adjustments, DSI currently has a (2.19%) Operating Margin. The range of Operating Margins for Exhibit DMH-9 is 5%, 10% and 20%. The Audit Department calculated the revenue requirement for the alternate operating margins. The Water/Wastewater Yes it does.

1		Department calculated the alternative rates that would produce the revenue
2		requirement.
3		I recommend DSI be allowed to earn a reasonable return using a 14.92%
4		operating margin. Furthermore, should the Commission approve a future rate
5		increase for Bush River Utilities, Inc., I recommend that DSI review the treatment
5		cost impact on operating margin and file an applicable request for rate increase at
7		that time or at the time DSI may be allowed to file for another rate increase by
3		statute.
)	Q.	DOES THAT CONCLUDE YOUR TESTIMONY?

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#### **DIRECT EXHIBITS**

**OF** 

DAWN M. HIPP

DOCKET NO. 2004-212-S
DEVELOPMENT SERVICE, INC.
APPLICATION FOR RATE INCREASE
TEST YEAR ENDED DECEMBER 31, 2003

#### Schedule of Existing and Proposed Rates and Charges for Development Service, Inc.

	I	II	III
	Existing Rate \$	Rate During Construction \$	Rate After Construction
Sche	dule of Residen	tial Rates	
Type of Residence			
Single Family	18.00	23.06	26.48
Apartments (Per Unit)	17.10	21.91	25.15
Sched	lule of Commer	cial Rates	
Type of Establishment			
Monthly Minimum Charge	18.00	23.06	26.48
•			
Car Washes			
Per Car	2.84	3.64	4.18
Churches	18.00	23.06	26.48
Factories			
Each Employee (no showers)	.84	1.08	1.24
Each Employee (with showers)	1.11	1.42	1.63
Each Employee (with kitchen	1.39	1.78	2.04
facilities)			
T 10 ' 0 '			
Food Services Operations Ordinary Restaurant (not 24 hrs	s) 2.80	3.59	4.12
(per seat)	3.) 2.00	3.37	7.12
24 Hour Restaurant (per seat)	4.19	5.37	6.16
Curb Service (drive-in)	2.80	3.59	4.12
(per car space)			
Fast-Food Restaurant (per car	2.80	3.59	4.12
space)	1.77	0.14	0.46
Vending Machine Restaurant	1.67	2.14	2.46
Institutions			
Per Resident	2.38	3.05	3.50

#### Development Service, Inc. Rate Schedule

	I	<b>II</b>	III
	Existing Rate \$	Rate During Construction	Rate After Construction
Laundries		\$	\$
Self Service (per machine)	9.52	12.20	14.00
Mobile Homes			
Per Person	2.38	3.05	3.50
Motels			
Per Unit (no restaurant)	2.38	3.05	3.50
Nursing Homes			
Per Bed (no laundry)	2.38	3.05	3.50
Per Bed (with laundry)	2.80	3.59	4.12
Offices			
Per Person (no restaurant)	.70	.90	1.03
Picnic Parks			
Average Attendance	.84	1.08	1.24
Rest Homes			
Per Bed (no laundry)	2.38	3.05	3.50
Per Bed (with laundry)	2.80	3.59	4.12
Schools			
Per Person (no showers, gym, cafeteria)	.56	.72	.82
Per Person (with cafeteria, no gym, showers)	.70	.90	1.03
Per Person (with cafeteria, gyn showers)	m, .84	1.08	1.24
Service Stations			
Without Bay	19.66	25.19	28.92
First Bay (per bay)	27.98	35.85	41.16
Each Additional Bay	13.99	17.92	20.58
(per bay)			

#### Development Service, Inc. Rate Schedule

• <b>I</b>	II	III
Existing Rate \$	Rate During Construction \$	Rate After Construction
5.60	7.17	8.24
.56	.72	.82
.30	.38	.44
.30	.38	.44
	\$ 5.60 .56	Existing Rate         Rate During Construction           \$         7.17           .56         .72           .30         .38

The "Water Pollution Control Division Guidelines for Unit Contributory Loadings of Wastewater Treatment Facilities (1990)" are incorporated herein by reference. To determine tap fees the following formula is used if the customers' Bio-Chemical Oxygen Demand (BOD) factor is greater than the BOD factor for a resident:

**Schedule of Tap Fees** 

If the customer's BOD factor is less than the BOD factor of an equal volume of residential waste, the following formula should be used:

Total Volume (gpd) x \$1,166 400 (gpd)

BILL FREQUENCY ANALYSIS FOR THE TEST YEAR ENDED DECEMBER 31, 2003 DEVELOPMENT SERVICE, INC.

Percent

Difference 2.72% Reported Revenues Difference \$247,883.00 \$6,753.16 Calculated Revenues \$254,636.16 Base Charge Total billings during test year Total Monthly Billing Amt 1572 \$21,219.68

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13	13	KMart		47040		47040	470.40 1019 17771
14		Mc Cary's	4.6	II Z co			112.00 10121 753
15	! ! !;	Intersection Ctr.	4	940 59			940.59 1013103 154-14
. 16	: 11	H. Rubin Visia	-0-	2240			22 40 1021 053982
,	1 1	Hardees	-64	252∞		25200	
18	11 . 1	Western Inn + Suttes	50902		76 35		
19	19	Fraiser Tire Service	710		101	14203	
20	Zo	Ft. Jackson Credit Unic	7	1800		1800	
21	1 11	wachovia		1800		1800	18.00 10/21 0376793
22	22	Averian Tire + Service (	Firestra) - 9-	9793		9793	
23	23	Zion + Co (1140 Briange	4 (1D)	1800		1800	18.00 lq24 1837
24		AMCOL	-6+	70 00		7000	
25	1 71	Blockbuster Video		18 00		18 00	18.00 10121 741928
26	4 55	Sherwin Williams (Store	1252) -0-	8 ∞		1800	
27	27	St. Amtraus Evangeliaid C	hance (1800	1800		-0-	18.00 10/21 5079
28	28	Village assoc.	10285	12920	1543	117322	
29	29	Dutch Cleaners	CLOSED				
30	* 30	Simply Wood Creat		X 5. 60 = 33.	6	3360	
31	31	Franks Car Wash		56800		568 0	568.00 1021 6463
32		vendys	+0-	252.60			252.00 1019 054413
33	33	waffle House	+φ+	14246		14246	142.46 109 0044827
34		Cola Urban League	CLOSED -				
35	35	USPO (DUTCH FOR Br			73		98.73 10/3/03 MO
`6		Tall Finery	1800	1800	27,	/ 3627	36.27 1019 16108
37	37	Taco Bey Corp		12320		12320	123.20 10/21 021665
38	38	NBSC	11-0-	1800		1800	18.00 193/03 4680895575
39	39	Nevin Broome Superston	<u> </u>	13076		13076	130.76 1913/03 6749
40	40	Shonleys	47600	476 00	714	1 959 14	959.14 1019 6427
1	41	Seri Merch	CLOSED -				

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	203	Comm Acct				
	VOU					Date CKst
1	DSIL \	12 Chaice Mortgage		35œ		3500 3500 NH 32714
2	2	AMF Bowling		400		7400 7400 11-7 52.8783
3		Briargate Apt		6000 %		6000 96 6000 96 11-14 2693
4	4	Prowash	15964	159 04	13/339	32047 159.04 114 2931
5	5	Ruby Tuesdays		66640 x2		1332 80 8 1332 80 11-21 1484 300
6	6	Autel Mobility		3360		3360 3360 1144 170419
. 7	7	Dutch Square		395360		395360 3953.60 11-14 5298
8		Dutch Plaza		117920		1801000 12-11 02-171 02-171
9		Dutch Center	40-	41880		41880 418.80 11-14 24.74
10	11 1	BB+T		1800		1800 18:00 N-14 3494868
11	11 T-T	4B Shoes	465	180		1800 18.00 11-14 002273
12	11 1 1:	Monterrey Mex Rest		44800		448 00 448.00 4-7 5479
13		Kmart	49-	47040		47040 470 40 11-7 17991
14		Mc Cary's		11200		11200 11200 11-7 763
15		Intersection Ct	6	94059		94059 940 59 11-7 15759
16 سير		H. Rubin Vision		2240		22402240 11-7 054104
'مر'		Hardees		252∞		25200 252.00 1114 173254
18	18	Western Inn + Suites	556401	39746	8344	604493
19	19	Fraiser Tire Service	1-0-	6995		6995
20		17. Jackson Credit-Union		1800		1800 18.00 1414 049740:
21	15	Wachovia	1-0-	1300		1800 1800 11-11 0357.508:
22	2.2	American Tire+Ser, (Fu	restole) -0-	9793		9793 9793 11-16 40300470
23	23	Zion + Co. (1140 Brancas	2(J-)	1800		1800 1800 117 1875 2
24	24	AMCOL	70 ∞	70 ∞	105	14105 7000 1121 24355 2
25	1	Blockbuster Video		1800		1800 18.00 11-14 17747772
26	1 12	Sherwin Williams (Store	#252) <del>-6-</del>	1800		1800 18.00 11-14 774777
27	- 21	St. Andraws E.Church	(1800)	1800		-o- 1800 11-14 513 <sup>2</sup>
28		Village Assoc.	117322	12920	מארו	132002
29	1 11	Other Cleaners	CLOSED -			2
30		Simply Wood Creation		4200		42 00 3
31		Franks Car Wash		268 00		56800 56800 11-14 6526 3
32		wendys		25200		25200 252.00 11-7 055042/3
33		woffe Hase	<u> </u>	14246	+	14246 142.46 n.7 004536203
34		Cob Urban League		199	+++++	3
35		US PO (Dutch Fork Br.)	)	4900		<u>49</u> ω 3
	36	Tall Finery		1800		1800
1	37	Toco Bell Corp.	<del>-0-</del>	12320		12320 123.20 11-14 021809 3
38	1 1	NBSC	1	1800	++++-	1800 18.00 11-7 46.80896752
39	39 1	Vavin Broome Superstore		13074		13076130.7411-7 6843 3
40	40 3	Shoneys		47600		47600 47600 4-21 004393 4
Щ	41	Ser. Merch	CLOSED -	(A) (B) (B) (B) (B) (B) (B) (B) (B) (B) (B		

	<u> </u>	2	3	4	· 
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Dec Comy Act	7				
103					-
DSI and 1st Chare Mor	r   +0+	3500		3500 3500 12-12	33?
2 AMF Bowling		7400			3 18 3 18
3 Briarante Apt	10-	60000	2	6000 % 6000 96 12-12 8	
4 Pro wash	16143	1596	17242		95
5 Ruby Tuesday	-0-	66640			ysc
le Autel Mobility		33.0			12
7 Ditch Square		395360		- 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	349
_ 8 Och Plaza		เาๆวอ			114
9 Dutch Center		41880			495
10 BB+T		18 00		1800 18.00 12-12 312	+
11 GB Shoes		1800		18 00 18.00 12-19 00	
12 Monterrey Mex Re	st	44800			550
13 KMart		47040			34
14 Mc Cary's		11200			
15 Intersection Ctr		9403		94059 940.59 43-5	18 I 158
16 H. Rubin Vision	-0-	22740		2240 22,46 12-25 0	54
17 Hardees		252∞			142
18 Western Inn + Suit		397746	7061		200
19 Fraiser Tire Service		6995	105	14095	
20 Ft. Jackson Fede	<u>ا</u> حو-اا ان	8 00		1800 1800 12-12 04	<del>201</del>
21 Wacharia		1800			29
22 American Tire + Ser.	1 1 1 1 5 65 1 5 1 5	971973		9793 97.93 12-12 40	
23 Zwn + 6 (1)40 Bras	cole Ct) - b-	1800	55	1800 800 12-12 19	171
24 AHCOL	1105	700	DS +1107 12	14212 71.05 12.52 34	133
25 Blackbuster Video		1800	4	1800 18100 12-12 812	22
26 Sterwin William (S	toe#252) -6-	118 00		1800 18.00 12-19 814	-83
27 St. Andrews E.C.	(180) 132002	1800			$\prod$
Ab Village Assoc		12920	1980	146902	$\prod$
29 Deta Cleaners	CLOSED		<del>                                     </del>		$\coprod$
3 Simply Wood Creat	1005 4200	42 00	63	8463	
31 Franks Car Wash		56800			18
32 Wendys	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	25200	<del>                                     </del>	25200 25200 12-12 055	74
33 Wattle House		14246	<del>                                     </del>	14246 14246 125 0045	1 1
34 Cola Urban League	<u> Closed</u>		73 12 12	++4+-	$\perp \! \! \! \! \! \perp$
35 USPO (DHCh Fork )		4900	13	9873 9873 12-19	MO
36 Tall Finery	\ <b>\\$</b> @	1800	an ซูร	3627 3627 125 16	194
37 Taco Bell Corp.	<del>                                     </del>	12320		12320	Ш
38 NBSC	<del>                                      </del>	1800	<del>                                     </del>	1800 1800 125 46808	1803
39 Nevin Broome Spor	<b>Sat   -0-</b>	13676		13076 130.70 12-12 695	
40 Shoneys	<del></del>	471600		47600 47600 12-19 006-	
41 Ser, Merch	CLOSED		<del>                                     </del>	<del>- - - - - - - - - - - - - - - - - - - </del>	

# DEVELOPMENT SERVICE, INC. BONDING REQUIREMENT FOR THE TEST YEAR ENDING DECEMBER 31, 2003

					Midlands Utilities,
	Devel	Development Services, Inc.	s, Inc.	<b>Bush River Utilities</b>	nc.
		-	After Proposed		
<b>Bond Value Components</b>	Per Books	As Adjusted	Increase	Per Books (3)	Per Application (3)
O & M Expense	\$202,630.00	\$206,828.00	\$257,048.00	\$137,394.00	\$379,360.00
G & A Expense	\$25,141.00	\$27,043.00	\$27,043.00	\$95,676.00	\$166,643.00
Taxes	\$6,126.00	\$5,832.00	\$6,350.00	\$12,480.00	\$29,528.00
Income Tax	\$0.00	\$0.00	\$0.00	\$1,795.00	\$0.00
Debt Service/Interest Expense	\$2,249.00	\$0.00	\$0.00	\$2,259.00	\$2,749.00
Bond Value Requirement	\$236,146.00	\$239,703.00	\$290,441.00	\$249,604.00	\$578,280.00
		Liabilities	Net Worth		
Current Bond Structure (1)	Asset Value	Reported (4)	Reported		
Cash	\$14,000.00	\$0.00	\$14,000.00		
Real Estate (2)	\$150,000.00	\$0.00	\$150,000.00		
Salary	\$70,000.00	\$0.00	\$70,000.00		
Total Surety Pledged to Bond	-				
(5)	\$234,000.00	\$0.00	\$234,000.00		

(1) As reported in Financial Statement approved by Commission Staff on 11/04.

(2) Property in name of Mary Parnell. No documented bond usage agreement in bonding file.
(3) Audit not complete by ORS.

(4) Company did not report any liabilities on Financial Statement.

(5) Same assets pledged as surety for Development Services, Bush River and Midlands.

103-512.3. Performance Bond.

EXHIBIT DMH-6 PAGE 1 OF 2

Prior to operating, maintaining, acquiring, expanding or improving any utility system, for which Commission approval s required, the utility shall have on file with the Commission a performance bond with sufficient surety using a format prescribed by the Commission.

#### 103-512.3.1. Amount of Bond.

The amount of bond shall be based on, but not limited to, the total amount of the following categories of expenses for welve months: Operation and Maintenance Expenses, General and Administrative Expenses, Taxes Other Than noome Taxes, Income Taxes, and Debt Service including Interest Expenses. The minimum amount of the bond shall be \$100,000 and the maximum amount of the bond shall be \$350,000. A bond shall be required for each water and wastewater provider under the jurisdiction of the Public Service Commission. A certification that the face amount of he bond on file with the Commission complies with the provisions of 103-512.3.1 of this rule shall be filed with the innual report required by 103-512.1 of this rule. The Staff shall review the annual reports and certifications and letermine whether the present bond of the utility accurately reflects the expenses of the utility. Based upon the expenses of the utility as submitted in the annual report and as reviewed and adjusted by Staff, the Staff shall make recommendations for increasing or reducing the amount of the bond within the minimum and maximum limits as prescribed by statute.

#### 103-512.3.2. Sureties.

Sufficient surety may be any duly licensed bonding or insurance company authorized to do business in this State. A corporate surety, other than such a bonding or insurance company, shall not be considered sufficient surety. Sufficient surety may be any individual, as stockholder, partner, sole owner, etc., in the utility, so long as the individual surety's net worth is at least twice the face amount of the performance bond.

#### 103-512.3.3. Financial Statement.

When any individual acts as surety, he shall file with the Commission annually a financial statement verified by said surety showing the individual surety's personal assets, liabilities, and net worth. The Commission may accept a verification of the financial statement in a format prescribed by the Commission.

SECTION 58-5-720. Filing of bond of certificates of deposit prior to approval by Commission of construction or other work on water or sewer system; forfeiture.

The commission shall, before the granting of authority or consent to any water or sewer utility regulated by the commission, for the construction, operation, maintenance, acquisition, expansion, or improvement of any facility or system, prescribe as a condition to the consent or approval that the utility shall file with the commission a bond with sufficient surety, as approved by the commission, in an amount not less than one hundred thousand dollars and not more than three hundred fifty thousand dollars payable to the commission and conditioned upon the provision by the utility of adequate and sufficient service within its service area or deliver to the commission certificates of deposit, with endorsements as required by the commission, of federal or state chartered banks or savings and loan associations who maintain an office in this State and whose accounts are insured by either the Federal Deposit Insurance Corporation or the Federal Savings and Loan Insurance Corporation. The certificates of deposit shall not exceed the amount covered by insurance. The commission has the right, upon notice and hearing, to declare all or any part of the bond or certificate of deposit forfeited upon a determination by the commission that the utility failed to provide service without just cause or excuse and that this failure has continued for an unreasonable length of time. A further condition of the bond or certificate of deposit shall be the provision for payment to the commission of any fine or penalty imposed or assessed by the commission against the utility under the provisions of Section 58-5-710.



## Performance Bond Financial statement (sewer utilities)

KNOW ALL MEN BY THES	E PRESENTS, that <u>Development Service</u> , Inc. >,
being duly qualified to do business i	the State of South Carolina, designated as "principal", and that
Keith G. Parnell	, designated as "surety"/"sureties" is/are held and firmly
bound unto the Public Service Com	nission of South Carolina, designated as "obligee", in the penal
sum of \$ 10,000.00 , for the	payment of which well and truly to be made, the principal binds
itself, its successors and assigns, and	he surety/sureties bind themselves, their personal representatives,
and their assigns, jointly and severall	, firmly by these presents.

WHEREAS, in accordance with the provisions of S.C. Code Ann., §58-5-720 (1976, as amended), which requires the principal to furnish a bond with sufficient surety, to the satisfaction of the obligee, conditioned as provided in said §58-5-720, and

WHEREAS, the obligee has granted the principal a Certificate of Public Convenience and Necessity and approved a schedule of rates for sewer service in areas shown on operating maps filed with the obligee, and

WHEREAS, this bond, when approved by the obligee, conditioned as in said §58-5-720, is to cover any and all liability which may arise as a result of the principal failing to provide adequate and sufficient service within its service area as prescribed in §58-5-720, and

FINANCIAL STATEMENT Sewer Utilities Page 2

WHEREAS, the obligee, upon notice and hearing, shall have the right to declare all or any part of the bond forfeited upon a determination by the obligee that the principal shall have willfully failed to provide such service as prescribed above, without just cause or excuse, and that such failure has continued for an unreasonable length of time, and

WHEREAS, the liability under the terms of this bond is hereby extended so as to include any fines or penalties imposed or assessed by the obligee against the principal under the provisions of S.C. Code Ann. §58-5-710 (1976 as amended), and

WHEREAS, in the event that any judicial action or proceedings are initiated with respect to this bond, the parties hereby agree that the venue thereof shall be Richland County, State of South Carolina, and

WHEREAS, the surety/sureties, as stockholders of the principal, undertake this obligation for and in consideration of the principal being able to continue to operate a sewer utility providing service to the public for compensation under the jurisdiction of the obligee, and

WHEREAS, the surety/sureties shall file with this bond a Financial Statement showing personal assets, liabilities, and net worth; and shall file annually with the obligee a revised Financial Statement as long as the bond continues in effect, and

WHEREAS, this bond shall become effective on the date executed by the principal and surety/sureties, and shall continue from year to year unless the obligations of the principal and surety/sureties under this bond are expressly released by the obligee in writing, and

FINANCIAL STATEMENT Sewer Utilities Page 3

WHEREAS, the obligee upon notice and opportunity to the principal and surety/sureties to be heard, may order that the face amount of this bond to be changed within the limits set forth in S.C. Code Ann., §58-5-720 (1976 as amended).

NOW THEREFORE, in testimony whereof, said principal has hereunto subscribed its name and said principal has caused this instrument to be signed by its duly authorized officers, and its corporate seal to hereunto affixed this <a href="mailto:12th">12th</a> day of <a href="mailto:September">September</a>, <a href="mailto:2003">2003</a>; and that said surety/ sureties have caused this instrument to be signed this <a href="mailto:12th">12th</a> day of <a href="mailto:September">September</a>, <a href="mailto:2003">2003</a>.

SURETY/SURETIES:	
that a Round	
Signature	
IN THE PRESENCE OF	
Soullen Decell Witness #1	
Walker Harrelson Witness #2	
Williess #2	
IN THE PRESENCE OF	
Signature	
Witness #1	_
Witness #2	_

<u>Development Service</u> , Company	Inc.
Keith G. Parnell	
Ву	
President	
Title	

#### ACKNOWLEDGEMENT OF SURETY

STATE OF: South Carolina	
COUNTY OF: Lexington	
On September 12th ,200	03, before me personally came
Voith C Dannall	Development Service, Inc.
to me known and known to me to be the	individual described in and who executed the
forgoing instrument, and acknowledged to	me that they executed the same.
SWORN to before me this	
12th day of September , 2003	
Notary Public for South Carolina  Harel R. Hewse	
My Commission Expires: //-/4-2	2010

#### ACKNOWLEDGMENT OF PRINCIPAL

STATE OF SOUTH CAROLINA	
COUNTY OFLexington	4 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
	•
On September 12th, 2003 before me personally	came
Keith G. Parnell to me known, and who being by	
did depose and state: that he is the President of De	evelopment
Service, Inc. , the Corporation which executed	
instrument: that he knows the seal of said Corporation, that the se	al affixed to the
said instrument is such corporate seal; that it was so affixed by	the order of the
Board of Directors of said Corporation, and that he signed hi	s name to said
instrument by like order.	.•
SWORN TO BEFORE ME THIS	
12thday of September , 20 03	
Dail of Oluser	
Notary Public for South Carolina	
My Commission Expires: //-/4-2010	
(Affix seal if not South Carolina notary Public)	

#### VERIFICATION OF FINANCIAL STATEMENT

PERSONALLY appear	red before me	KEITH	a. Pa	) .RNELL		,
known to me to be the individ						ial
Statement, and acknowledged RARUELL, being	to me that (s)h	e executed the	e same; th	at KEN	rof G.	•
contents of the foregoing Finan	ncial Statemen	t and that con	tents ther	eof are true	of his/	her
own knowledge.						
SWORN to before me this						

10 Day of No sember 20 04

Hail R. Qliver

Notary Public for South Carolina

My Commission Expires: 1/-/4-2010

Market

Per Share

To Whom Pledged

Value

Total

#### Public Service Commission of South Carolina

#### FINANCIAL STATEMENT

DO NOT INCLUDE PERSONAL PROPERTY, FURNITURE, FIXTURES, JEWELRY OR FAMILY USED AUTOMOBILES

From KEITH GI. PARNEU

Number of Shares

or Face Value of

Bond

Description

Section 1 - Individual Information (Type or Print)		Section 2 – Spouse Information (Type or Print)  Name Home Address				
Name KEATH GT. PARWELL Home Address 257 LIVINGSTON ROA	· · · · · · · · · · · · · · · · · · ·					
Home Address 757 / 1/2/06 TOA	0 /-410-1 (6					
Position or Occupation P(C)	ב ב מחונמנט להי					
Project Name 1 1 of 12 o	0 1 800	Position or Occupation	·			
Business Name MIDLANDS WHAT BUSK RIV	CC UT. 135L	Business Name				
Business Address 816 E. MAIN SHILL	7, lex. 54.	Business Address	<u></u>			
No. of Dependents						
Section 3 - Statement of Financial Condition as of	ovember 1 20 0	4				
Assets (Do not include assets of doubtful value)	In Dollars (Omit Cents)	Liabilities	In Dollars (Omit Cents)			
Cash: in Bank	S	Notes Payable: to banks	S			
on hand and in other banks		to others from Schedule F				
savings accounts in banks and savings & lo	ans 14,000					
Securities: listed & OTC from Schedule A		Mortgage Debt: from Schedule D				
unlisted from Schedule B						
held by broker's in margin accounts		Other Debts: due to brokers				
restricted or controlled stock		accounts & bills due	<del> </del>			
Real Estate: partial interest in real estate from Schedule	c 150,000					
real estate owned from Schedule D	75900	unpaid taxes				
Other Assets: loans receivable (details below if significan		other debts - itemize				
autos & personal property	9					
	1-10					
cash (not face) value life insurance – Schedu	IC E					
other assets - itemize						
		Total liabilities				
		NT.4 47 44 4 T				
	/	Net worth (total assets minus total liabilities)				
	164,000	Net worth (total assets minus total liabilities)  Total liabilities and net worth	S			
Sources of Income for Year Ended: \(\begin{aligned} \lambda/3/10\rightarrow \end{aligned}  Salary  Bonuses & Commissions		Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If	so, please describe.			
Sources of Income for Year Ended : \(\begin{aligned} \sum{2/3/10} \]  Salary  Bonuses & Commissions  Dividend & Interest	,	Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If	so, please describe.			
Sources of Income for Year Ended : \(\begin{aligned} \sum{2/3/10} \end{aligned}  Salary  Bonuses & Commissions  Dividend & Interest  Real Estate Income	,	Total liabilities and net worth Personal Information	so, please describe.			
Sources of Income for Year Ended: \(\begin{aligned} \sum{2/3/0} \\ Salary  Bonuses & Commissions  Dividend & Interest  Real Estate Income  Other Income (alimony, child support, or separate	,	Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If  Bush Park Jhan Miller  Are you obligated to pay alimony, child support, or so payments? If so, please describe.	so, please describe.			
Sources of Income for Year Ended: \(\begin{align*} \begin{align*} \lambda \text{Interest} \\ \text{Real Estate Income} \\ \text{Other Income (alimony, child support, or separate maintenance income need not be revealed unless you} \end{align*}	,	Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If  Bush Park Uhing Mullend  Are you obligated to pay alimony, child support, or se payments? If so, please describe.	so, please describe.  2 UH M OSC parate maintenance			
Sources of Income for Year Ended: \(\begin{align*} \begin{align*} \lambda \lam	,	Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If  Bush Park Jhan Miller  Are you obligated to pay alimony, child support, or so payments? If so, please describe.	so, please describe.  2 Uhly OSC parate maintenance			
Sources of Income for Year Ended: \(\begin{align*} \begin{align*} \lambda \lam	\$ 70,000	Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If  Bushers Uhing Millens  Are you obligated to pay alimony, child support, or se payments? If so, please describe.  NO  Are any assets pledged other than as described on sch	so, please describe.  2 UH, M OSC parate maintenance			
Sources of Income for Year Ended: \(\begin{align*} 2/3/10 \\ 2 \\ \end{align*}  Salary  Bonuses & Commissions  Dividend & Interest  Real Estate Income  Other Income (alimony, child support, or separate maintenance income need not be revealed unless you want bank to consider it)	,	Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If  BUSH POR UNITED MUSTERS  Are you obligated to pay alimony, child support, or se payments? If so, please describe.  NO  Are any assets pledged other than as described on sch please describe.	so, please describe.  2 UH M OSC parate maintenance			
Salary Bonuses & Commissions Dividend & Interest Real Estate Income Other Income (alimony, child support, or separate maintenance income need not be revealed unless you want bank to consider it)  Fotal Contingent Liabilities	s 70,000 s	Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If  Bushell Share which the support of support of supports of supports. If so, please describe.  NO  Are any assets pledged other than as described on scheplease describe.  NO  Income tax settled through (date) 1/2/3//03	so, please describe.  2 UH, M DSC parate maintenance edules: If so,			
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Salary Bonuses & Commissions Dividend & Interest Real Estate Income Other Income (alimony, child support, or separate maintenance income need not be revealed unless you want bank to consider it)  Fotal Contingent Liabilities Do you endorse, co-make or guarantee any loans or have a contingent obligations? If so, list below	s 70,000 s	Total liabilities and net worth  Personal Information  Are you a partner or officer in any other venture? If  Busher of the support of the support of support of supports? If so, please describe.  NO  Are any assets pledged other than as described on schiplease describe.  NOE  Income tax settled through (date) 1/2/3//03  Are you a defendant in any suits or legal actions? If supports or legal actions? If supports or legal actions?	so, please describe.  2 UHL DSC parate maintenance edules: If so,			
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In Name of

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## DEVELOPMENT SERVICE, INC. EFFECT OF PROPOSED RATES ON MONTHLY CUSTOMER BILL FOR THE TEST YEAR ENDED DECEMBER 31, 2003

Establishment Type	Measurement Unit	Present Bill	Proposed Bill (Phase I)	Amount of Increase	Percent Increase
Single Family		\$18.00	\$23.06	\$5.06	28.11%
Apartments	Per Unit	\$17.10	\$21.91	\$4.81	28.13%
Monthly Minimum Charge		\$18.00	\$23.06		20.1070
		<b>V</b> 10100	<b>4_5.55</b>	\$5.06	28.11%
Car Washes	Per Car	\$2.84	\$3.64		
Churches		\$18.00	\$23.06		28.11%
Factories	Each Employee (no	\$0.84	\$1.08		
	showers)	,	• 171	\$0.24	28.57%
Factories	Each Employee (with	\$1.11	\$1.42		
	showers)			\$0.31	27.93%
Factories	Each Employee (with	\$1.39	\$1.78		
	kitchen)			\$0.39	28.06%
Food Services Operations	Ordinary Restaurant (not	\$2.80	\$3.59		
•	24 hrs.) Per Seat			\$0.79	28.21%
Food Services Operations	24 Hour Restaurant (per	\$4.19	\$5.37		
•	seat)			\$1.18	28.16%
Food Services Operations	Curb Service (drive-in)	\$2.80	\$3.59		
	Per car space			\$0.79	28.21%
Food Services Operations	Fast-Food Restaurant (per	\$2.80	\$3.59		2 - 4
•	car space)			\$0.79	28.21%
Food Services Operations	Vending Machine	\$1.67	\$2.14		
•	Restaurant			\$0.47	28.14%
Institutions	Per Resident	\$2.38	\$3.05	\$0.67	28.15%
Laundries	Self Service (per machine)	\$9.52	\$12.20		
				\$2.68	28.15%
Mobile Homes	Per Person	\$2.38	\$3.05	\$0.67	28.15%
Motels	Per Unit (no restaurant)	\$2.38	\$3.05	\$0.67	28.15%
Nursing Homes	Per Bed (no laundry)	\$2.38	\$3.05	\$0.67	28.15%
Nursing Homes	Per Bed (with laundry)	\$2.80	\$3.59	\$0.79	28.21%
Offices	Per Person (no	\$0.70	\$0.90		. •
	restaurant)			\$0.20	28.57%
Picnic Parks	Average Attendance	\$0.84	\$1.08	\$0.24	28.57%
Rest Homes	Per Bed (no laundry)	\$2.38	\$3.05	\$0.67	28.15%
Rest Homes	Per Bed (with laundry)	\$2.80	\$3.59	\$0.79	28.21%
Schools	Per Person (no showers,	\$0.56	\$0.72		
	gym, cafeteria)			\$0.16	28.57%
Schools	Per Person (with cafeteria,	\$0.70	\$0.90	٠	
	no gym or showers)			-	
				\$0.20	28.57%
Schools	Per Person (with cafeteria,	\$0.84	\$1.08		
	gym, showers)			\$0.24	28.57%
Service Stations	Without Bay	\$19.66	\$25.19	\$5.53	28.13%
Service Stations	First Bay (per bay)	\$27.98	\$35.85		28.13%
Service Stations	Each Additional Bay (per	\$13.99	\$17.92		
	bay)			\$3.93	28.09%

Establishment Type	Measurement Unit	Present Bill	Proposed Bill (Phase I)	Amount of Increase	Percent Increase
Service Stations	Per 1,000 Square Ft.	\$5.60	\$7.17		
	Space			\$1.57	28.04%
Swimming Pools	Per Person (with sanitary facilities & showers)	\$0.56	\$0.72		
		·		\$0.16	28.57%
Theaters	Drive-in - Stall	\$0.30	\$0.38	\$0.08	26.67%
Theaters	Indoor – Seat	\$0.30	\$0.38	\$0.08	26.67%

## DEVELOPMENT SERVICE, INC. EX ALTERNATE REVENUE REQUIREMENTS FOR TEST YEAR ENDING DECEMBER 31, 2003

PAGE 1 OF 1

Revenue Alternates	System Type	Revenue Required After Increase	System Single Family Units (SFE)	SFE Monthly Charge
Operating Margin @ 0.00%	Sewer	\$254,866.00	1178	\$18.03
Operating Margin @ 5.00%	Sewer	\$277,755.00	1178	\$19.65
Operating Margin @ 10.00%	Sewer	\$297,730.00	1178	\$21.06
Operating Margin @ 14.92%	Sewer	\$321,596.00	1178	\$22.75
Operating Margin @ 20.00%	Sewer	\$356,680.00	1178	\$25.23